## CITY OF ALBERT LEA BOARD OF APPEALS ADVISORY BOARD

February 19, 2020 – 10:00 a.m. City Center – Council Chambers

### **AGENDA**

- A. CALL TO ORDER AND ROLL CALL
- B. APPROVAL OF THE AGENDA
- C. APPROVAL OF MINUTES a. January 23, 2020
- D. PUBLIC HEARINGS

  a. Variance Request 605 19<sup>th</sup> Street
- E. NEW BUSINESS
- F. COMMISSIONER COMMUNICATIONS
- G. STAFF COMMUNICATIONS
- H. ADJOURNMENT

### CITY OF ALBERT LEA BOARD OF APPEALS MEETING MINUTES

January 23, 2020 - 10:00 am City Center – Council Chambers

#### **Board Members Present**

Rachelle Bizjak Colby Cunningham Steve Guenthner Craig Hoium, Chair

#### **Board Members Absent**

Larry Baker, Ex-Officio Rich Sydnes

#### Staff in Attendance

Megan Boeck, City Planner Cierra Maras, Fire & Inspection Administrative Assistant

#### **Interested Parties**

Allan Halvorsen

Board of Appeals Chair, Craig Hoium, called the meeting to order at 10:18 a.m.

### Approval of the Agenda

Guenthner made a motion to approve the agenda and Cunningham seconded the motion. The agenda was approved unanimously on a voice vote.

#### Approval of Minutes

Guenthner made a motion to approve the minutes from December 13, 2019. Cunningham seconded the motion. The minutes were approved unanimously on a voice vote.

Staff report prepared by Megan Boeck, City Planner, is to become part of these minutes by reference.

### Appeal: VA2019-003

The variance request at 1916 Lakewood Avenue is to allow for a 48.72 foot wide lot in lieu of the 50 foot minimum lot width as required in the R-2 One to Four Family Residence.

#### Public Hearing opened at 10:27 a.m.

Allan Halvorsen, attorney representing the property owners, explained the background of the home. He noted that there won't be any physical change to the property except for the water and sewer requirements.

#### Public Hearing closed at 10:30 a.m.

Hoium asked if the city building official has looked at the structure and verified that there was a fire wall. Boeck explained that in city permit files, it does depict that fire wall exists.

Guenthner made a motion, seconded by Bizjak, to recommend to City Council the approval of a variance from the R-2 minimum lot width requirement of 50 feet and allow for a 48.72 lot width for Parcel A (1916 Lakewood Avenue) with the following conditions:

- 1. The variance be recorded in conjunction with the lot division which is approved by the City Council.
- 2. Each individual lot be required to connect to the water and sewer main to meet both City Engineering policies and MN State Building Code requirements.

The motion passed on a 4-0 voiced vote.

#### **New Business**

None

#### Old Business

None

#### Commissioner Communications

Hoium mentioned that the Board of Appeals is in need of two more members.

#### **Staff Communications**

Boeck said there will be another meeting coming up in February and the board decided to schedule the next meeting for February 19, 2020 and 10:00 a.m. in the City Council Chambers

#### <u>Adjournment</u>

The meeting was adjourned at 10:40 a.m. The motion to adjourn was made by Cunningham and seconded by Guenthner. The motion to adjourn was approved unanimously on a voice vote.

Respectfully submitted,
Cierra Maras
Board of Appeals Secretary
Craig Hoium
Chair, Board of Appeals



#### **GENERAL INFORMATION**

Applicant: Pacific West Land

Property Owner: Mothership Propco Gse MN LLC

Purpose: A Variance from Section 74-792 Manufactured Home Parks for an existing

Manufactured Home Park in a Planned Development (PD) Zone

Address: 605 19th Street

Parcel Number(s): 34.072.0070

File Date/Publication Date: January 16, 2020/January 24, 2020

Subject Site:

Existing Land Use	Zoning
Manufactured Home Park	PD

Adjacent Land Use and Zoning:

Existing	Uses	Zoning
North	Residential	R-1
South	Agricultural	County
East	Residential	PD
West	Residential	R-1

#### **BACKGROUND**

Stoney Creek Estates, 605 19th Street, currently exists as a manufactured home park within a PD zone. Records indicate that the property was platted in 1958 as a residential subdivision. It was developed as a manufactured home park sometime in the 1960's and has existed as such since that time. Besides a variance for an identification sign in 1970, there are no other special use permits on file. Recently, Development Services was contacted by Pacific West Land, a company working to complete a property transfer/sale that needed to obtain a letter of zoning verification. At which point staff discovered several legal non-conformities pertaining to the use, density and setback requirements. The purpose of a CUP (approved by Planning Commission) and Variance (approved by the Board of Zoning Appeals) is to remedy nonconforming issues that are otherwise cost prohibitive to a manufactured home park. Especially one that has been in existence for 50 years.

#### **POLICY CONSIDERATIONS**

74-794 (c) (2) Minimum lot size. The parking sites or lots for manufactured homes must be clearly identified. The minimum lot size is 5,000 sq ft. Larger lots are required for larger manufactured homes. The current site does not have individually surveyed lots and without individual lots there is no way to determine a minimum lot size.

74-794 (c) (5) Roadway design. Roadways shall be constructed to city standards with mountable curb and a paved width of 33 ft. **The current site does not currently provide mountable curb.** 

Because the property has existed without for 50+ years, in addition to the property owners being responsible for interior street maintenance, it seems reasonable to allow "as is".

74-794 (c) (7) Yard setback requirements. One side only zero lot line development may be permitted when residential unit placement is previously determined. In all cases residential units shall be provided a 25-foot setback from the front property line along the manufactured home park street and a five-foot setback shall be provided from all other property lines. Without individually platted lots for each site, manufactured homes are unable to meet "lot" setback requirements. A condition of the CUP (approved by the Planning Commission) was to create a setback between the individual homes and structures.

74-794 (c) (16) Boundary markers. Permanent iron surveyor stakes shall be placed at the corners of all parking site and manufactured home park boundaries. **The current site does not provide boundary markers for each parking site**.

74-794 (c) (18) Placement of new or replacement homes. The placement of new or replacement manufactured homes in existing manufactured home parks or on individual lots of record shall not be permitted. This language would prohibit new homes or replacement homes anywhere on current site which is counterproductive to the ordinance in itself which allows manufactured home parks. If the variance should be approved in conjunction with the CUP staff will initiate a text amendment that removes this language from the ordinance.

#### **ANALYSIS**

Without a CUP or Variance and the existing laws on altering or expanding non-conformities, the site will continue "as is" (a legal nonconformity) and staff will struggle with the legitimacy of issuing permits for improvements to the overall 19 acre property and each individual home.

Stoney Creek has existed for 50 years (or more) and staff concludes that there is no evidence that allowing the property to continue with a legal special use permit will negatively impact the overall health, safety and welfare of the surrounding area.

On February 4, 2020 the Planning Commission made recommendation of a CUP for an existing manufactured home park with the below listed **conditions**. City Council will take final action on both recommendations at their March 9, 2020 meeting.

- 1) The boundaries of the manufactured home park be legally described as attached on the Certificate of Survey- Exhibit A.
- 2) The property shall be in full compliance with City of Albert Lea Code Section 74-794 Manufactured Home Park.
- 3) The property shall be in full compliance with the Minnesota Department of Health permitting which included Minnesota Rules 4630.0200-4750 and Minnesota Statues 327.10-327C.15 which address manufactured homes.
- 4) The maximum number of manufactured homes allowed within the boundary legally described on Exhibit A shall be limited to 111.
- 5) No manufactured home shall be situated within 15 feet of another manufactured home. No other structures (e.g. decks, accessory structures, carports, fences) shall be situated within 10 ft from another structure.

- 6) Each manufactured home shall front and abut the public right-of-way and shall be setback a minimum of five feet from the street right-of-way.
- 7) All interior street maintenance shall be the sole responsibility of the manufactured home park owner(s).
- 8) Adequate screening be provided and maintained along the north property line of lots 1 and 26 of Block 9.
- 9) Adequate screening be provided and maintained along the west property line of lots 7-12 of Block 1.
- 10) All interior water and sewer distribution and collection system shall be the sole responsibility of the manufactured home park owner(s).
- 11) Permanent open space shall be maintained as attached in Exhibit B.
- 12) All proposed accessory structures shall be built in accordance with Minnesota State Building Code. Each structure location shall be approved by the manufactured home park owner(s) prior to applying to the City of Albert Lea- Development Services Department for the necessary permitting requirements. Accessory structures shall include but not be limited to decks, landings, stairs, storage structures, fences.
- 13) The CUP and Variance be recorded in conjunction in the Office of the County Recorder.

#### **RECOMMENDATION**

Staff recommends that the Board of Zoning Appeals consider the legal standards set forth by Minnesota Statute 462.357 subd 6 when considering variance applications. This includes the three factor practical difficulties test:

- 1) Reasonableness- does the landowner intend to use the property in a reasonable manner?
- 2) Uniqueness- are there unique physical characteristics of the land, not personal preferences of the landowner that creates the circumstance?
- 3) Essential Character- will the resulting structure be out of scale, out of place or otherwise inconsistent with the surrounding area?

#### **Attachments**

- 1. Exhibit A
- 2. Exhibit B
- 3. Vicinity Map
- 4. Aerial Map (provided by Pacific West Land)

#### EXHIBIT A

LOTS 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11 AND 12 IN BLOCK 2;

LOTS 1, 2, 3, 4, 5, 6, 7, 8, AND 9 IN BLOCK 3;

LOTS 1 AND 2 IN BLOCK 5;

LOT 1 IN BLOCK 6;

LOTS 1, 2, 3, AND 4 IN BLOCK 7;

Lots 1, 2, 3 AND 4 IN BLOCK 8;

LOTS 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, AND 26 IN BLOCK 9;

LOTS 7, 8, 9, 10, 11, AND 12 IN BLOCK 1;

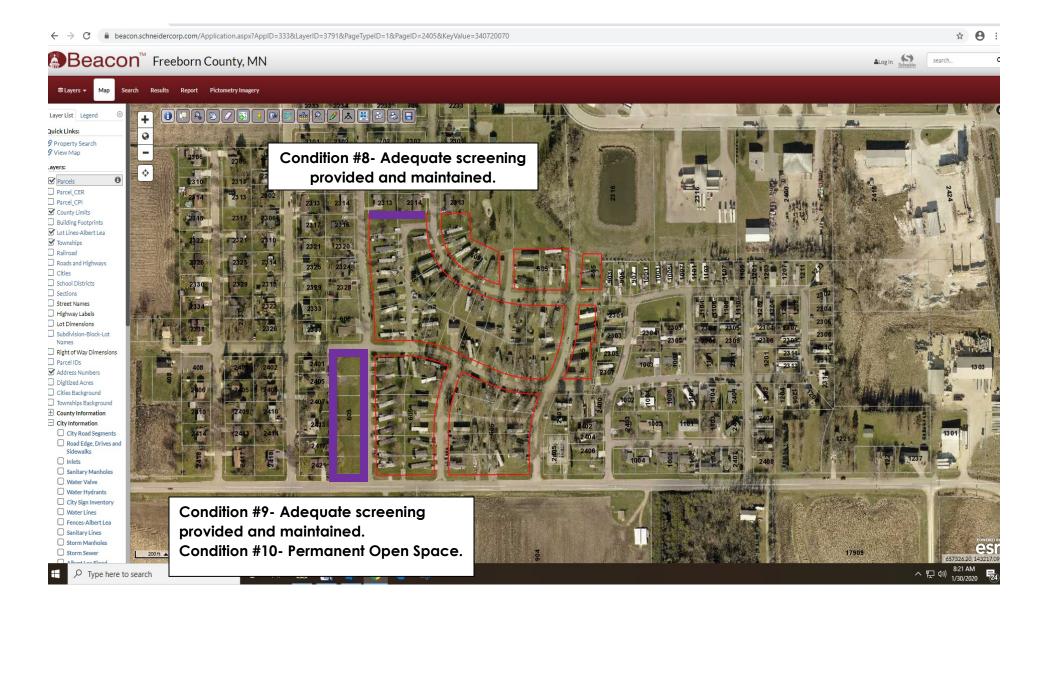
AND ALL THOSE PORTIONS OF VACATED ETHEL, MILO, CLATYON, EIGHTEENTH AND GENE STREETS ACCRUING TO THE ABOVE LOTS BY VACATION RECORDED IN BOOK 64 OF MISCELLANEOUS, PAGE 617 IN THE OFFICE OF THE COUNTY RECORDER.

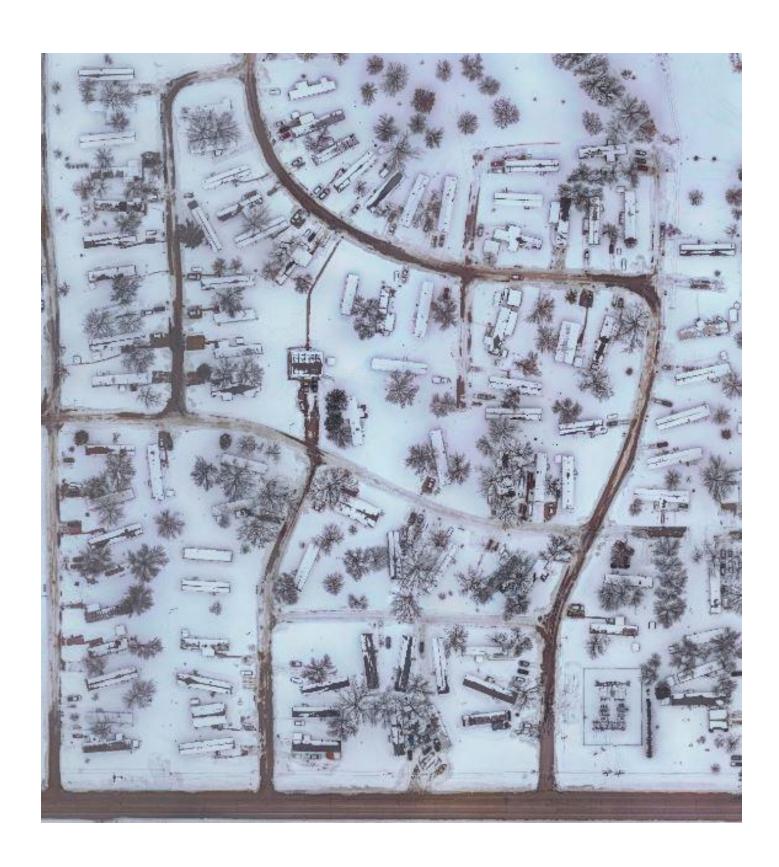
ALL IN SONDERGARD SECOND SUBDIVISION TO THE CITY OF ALBERT LEA, MINNESOTA, AS THE SAME IS PLATTED AND RECORDED IN THE OFFICE OF THE COUNTY RECORDER IN AND FOR FREEBORN COUNTY, MINNESOTA.

#### **EXHIBIT B**

LOTS 7, 8, 9, 10, 11, AND 12 IN BLOCK 1;

ALL IN SONDERGARD SECOND SUBDIVISION TO THE CITY OF ALBERT LEA, MINNESOTA, AS THE SAME IS PLATTED AND RECORDED IN THE OFFICE OF THE COUNTY RECORDER IN AND FOR FREEBORN COUNTY, MINNESOTA.





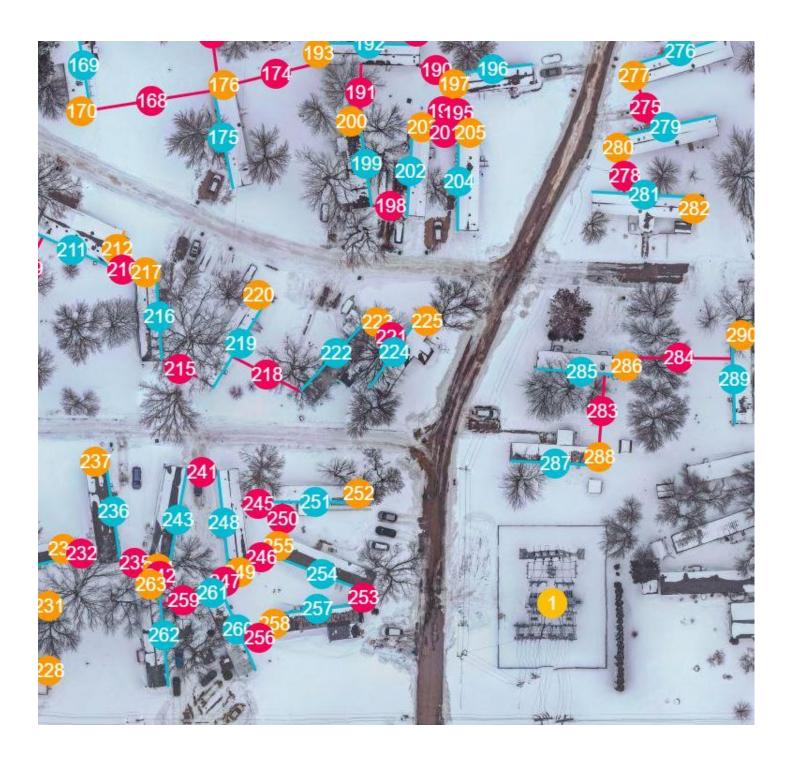
# NWC



# SWC



# SEC



# NEC



Label	Title	Distance (ft)
	1-2 Dist	26.6
	10 L	77.1
	10 W	14.5
	11-12 Dist	45.8
	11-20 Dist	16.6
	 11 L	68.4
	- 11 W	13.6
9		34.2
10	12-20_Dist	24.5
11	12_L	66.2
12	12_W	14.0
13	13-14_Dist	31.2
14	13-20_Dist	36.5
15	13_L	76.8
16	13_W	15.8
17	14-15_Dist	36.7
18	14_L	68.9
19	14_W	13.6
20	15-16_Dist	34.9
21	15_L	66.8
22	15_W	13.6
23	16-17_Dist	26.3
24	16_L	56.6
	16_W	13.5
	17-18_Dist	29.4
	17_L	73.1
	17_W	16.1
	18-19_Dist	21.8
	18_L	64.2
	18_W	13.4
	. 19_L	67.4
	19_W	14.2
	1_L	76.4
	1_W	15.8
	2-3_Dist	25.4
	20-21_Dist	84.3
	20_L	78.0
	20_W	15.5
	21-22_Dist	34.5
	21_L 21_W	64.5
	21_vv 22-23 Dist	14.2 46.5
	22-23_DIST	60.3
	22_L 22_W	14.3
	22_vv 23-24_Dist	29.5
40	23-24_DISC	25.5

		67.0
	7 23_L	67.0
	3 23_W	14.1
	9 24-25_Dist	65.1
	) 24_L	67.3
	24_W	14.3
	2 25-26_Dist	33.9
	3 25_L	66.8
	1 25_W	13.7
	5 26-27_Dist	12.0
	5 26_L	77.1
	7 26_W	15.8
	3 27-28_Dist	19.5
	9 27_L	46.4
	) 27_W	29.3
	L 28_L	77.3
	2 28_W	15.6
	3 29-30_Dist	30.4
	1 29_L	60.5
	5 29_L2	9.9
	5 29_W	21.1
	7 29_W2	7.2
	3 2_L	67.9
	9 2_W	14.1
	) 3-4_Dist	29.6
	l 30-31 Dist	702
		28.3
72	2 30_L	64.5
72 73	2 30_L 3 30_W	64.5 15.0
72 73 74	2 30_L 3 30_W 4 31-32_Dist	64.5 15.0 22.9
72 73 74 75	2 30_L 3 30_W 4 31-32_Dist 5 31-33_Dist	64.5 15.0 22.9 29.2
72 73 74 75	2 30_L 3 30_W 4 31-32_Dist 5 31-33_Dist 5 31_L	64.5 15.0 22.9 29.2 68.8
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72 73 74 75 76 77 78 80 81 82 83 84 85	2 30_L 3 30_W 4 31-32_Dist 5 31-33_Dist 5 31_L 7 31_W 8 32-33_Dist 9 32-34_Dist 9 32_L 1 32_W 2 33-34_Dist 8 33_L 4 33_W 5 34-35_Dist 6 34_L	64.5 15.0 22.9 29.2 68.8 14.3 14.1 19.6 67.6 13.8 26.6 67.2 13.6 29.1
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72 73 74 75 76 77 78 80 81 82 83 84 85 86 87	2 30_L 3 30_W 4 31-32_Dist 5 31_S 5 31_L 7 31_W 8 32-33_Dist 9 32-34_Dist 9 32_L 1 32_W 2 33-34_Dist 8 33_L 4 33_W 5 34-35_Dist 6 34_L 7 34_W 8 35-36_Dist	64.5 15.0 22.9 29.2 68.8 14.3 14.1 19.6 67.6 13.8 26.6 67.2 13.6 29.1 76.6 15.6
72 73 74 75 76 77 78 80 81 82 83 84 85 86 87	2 30_L 3 30_W 4 31-32_Dist 5 31_3_Dist 5 31_L 7 31_W 8 32-33_Dist 9 32-34_Dist 9 32_L 1 32_W 2 33-34_Dist 8 33_L 4 33_W 5 34-35_Dist 6 34_L 7 34_W 8 35-36_Dist	64.5 15.0 22.9 29.2 68.8 14.3 14.1 19.6 67.6 13.8 26.6 67.2 13.6 29.1 76.6 15.6 25.3 66.4
72 73 74 75 76 77 78 80 81 82 83 84 85 86 87 88 89	2 30_L 3 30_W 4 31-32_Dist 5 31_3_Dist 5 31_L 7 31_W 8 32-33_Dist 9 32-34_Dist 9 32_L 1 32_W 2 33-34_Dist 8 33_L 4 33_W 5 34-35_Dist 6 34_L 7 34_W 8 35-36_Dist 9 35_L	64.5 15.0 22.9 29.2 68.8 14.3 14.1 19.6 67.6 13.8 26.6 67.2 13.6 29.1 76.6 15.6 25.3 66.4 13.2
72 73 74 75 76 77 78 80 81 82 83 84 85 86 87 88 89 90	2 30_L 3 30_W 4 31-32_Dist 5 31_S 5 31_L 7 31_W 8 32-33_Dist 9 32-34_Dist 9 32_L 1 32_W 2 33-34_Dist 8 33_L 1 33_W 5 34-35_Dist 6 34_L 7 34_W 8 35-36_Dist 9 35_L 9 35_W 1 36-37_Dist	64.5 15.0 22.9 29.2 68.8 14.3 14.1 19.6 67.6 13.8 26.6 67.2 13.6 29.1 76.6 15.6 25.3 66.4 13.2 30.4
72 73 74 75 76 77 78 80 81 82 83 84 85 86 87 88 90 91	2 30_L 3 30_W 4 31-32_Dist 5 31_3_Dist 5 31_L 7 31_W 8 32-33_Dist 9 32-34_Dist 9 32_L 1 32_W 2 33-34_Dist 8 33_L 4 33_W 5 34-35_Dist 6 34_L 7 34_W 8 35-36_Dist 9 35_L	64.5 15.0 22.9 29.2 68.8 14.3 14.1 19.6 67.6 13.8 26.6 67.2 13.6 29.1 76.6 15.6 25.3 66.4 13.2

94	37-38_Dist	34.1
95	37_L	56.7
96	37_W	13.8
97	38-39_Dist	31.9
98	38-40_Dist	37.5
99	38_L	66.3
100	38_W	14.0
101	39-40_Dist	42.7
102	39_L	68.4
103	39_W	15.4
104	3_W	77.4
105	3_W	16.2
106	4-5 Dist	29.7
107	40-59 Dist	45.1
108	40_L	42.6
	40_W	35.6
	41-42 Dist	29.3
	41 L	65.7
	41 W	12.2
	42-43_Dist	23.7
	42 L	76.7
	42 W	14.2
	43-44 Dist	18.3
	43 L	66.8
	43 W	13.6
	44-45 Dist	29.6
	44 L	73.0
	44 W	16.2
	45-46 Dist	15.5
	45 L	69.6
	45 W	15.7
	46-47_Dist	21.4
	46 L	77.0
	46_W	15.7
	47 L	78.2
	47 W	15.6
	48-49 Dist	29.3
	48-52_Dist	30.0
	48 L	72.9
	48 W	16.3
	49-50_Dist	33.1
	49-50_Dist	24.8
	49-31_Dist	67.6
	49_L 49_W	15.6
	49_vv 4 L	66.8
	4_L 4_W	
		14.0
140	5-6_Dist	24.9

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	50-51	_Dist	19.0
	50_L		67.1
	50_W		13.7
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	51_L		65.9
	51_W		14.1
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	53_W		14.0
	54_L		67.1
	54_W		14.1
	55-56_	_DIST	34.6
	55_L 55_W		57.0
	_		13.7
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	56 L	_DIST	34.8 65.5
	56 W		11.6
	57-58		35.9
	57-56 <sub>-</sub>	_DIST	78.0
	57_L 57 W		15.7
	58-59 <sub>-</sub>		44.2
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	58_W		15.3
	59-60		94.6
	59 L	_Dist	67.7
	59_W		14.4
	5_L		65.6
	5_W		14.2
	6-7 D	ist	32.7
	60-65		64.8
	60 L		77.5
	60 W		15.3
	61-62		71.9
	61-64	_	29.2
	61 L	_	67.4
	61_W		13.7
	62-63		26.0
	62-64	_	36.4
	62_L		58.2
	62_W		25.7
	63_L		66.1
	63_W		13.6
187	64-65_	_Dist	19.1

188	64_L	72.8
189	64_W	15.8
190	65-66_Dist	25.3
191	65-67_Dist	42.1
192	65_L	77.0
193	65_W	16.0
194	66-68_Dist	31.2
195	66-69_Dist	29.1
196	66_L	60.4
197	66_W	15.6
198	67-68_Dist	25.9
199	67_L	65.1
200	67_W	13.5
201	68-69_Dist	20.7
202	68_L	67.5
203	68_W	14.0
204	69_L	73.7
205	69_W	16.2
206	6_L	72.9
207	6_W	15.8
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217	72_W	14.9
218	73-74_Dist	57.6
219	73_L	77.2
220	73_W	16.0
221	74-75_Dist	16.5
222	74_L	76.7
223	74_W	13.9
224	75_L	65.7
225	75_W	13.2
226	76-77_Dist	31.9
	76_L	67.5
	76_W	16.4
229	77-78_Dist	14.3
230	77_L	67.2
231	77_W	14.5
232	78-79_Dist	24.3
233	78_L	67.2
	78_W	14.0
	_	

225 70 00 Diat	21.0
235 79-80_Dist	21.0
236 79_L	77.8
237 79_W	15.6
238 7_L	66.9
239 7_W	13.9
240 8-9_Dist	22.5
241 80-81_Dist	22.5
242 80-86_Dist	11.1
243 80_L	78.0
244 80_W 245 81-82 Dist	15.6
246 81-82_Dist	22.9 19.4
246 81-85_Dist 247 81-85_Dist	13.4
247 81-85_DIST	78.2
249 81 W	15.7
250 82-83_Dist	26.3
250 82-85_DIST	64.1
251 82_L 252 82 W	11.9
252 82_vv 253 83-84 Dist	9.8
254 83 L	77.5
254 83_L 255 83 W	15.9
256 84-85 Dist	24.9
257 84 L	67.2
258 84 W	14.1
259 85-86 Dist	33.0
260 85 L	66.2
261 85 W	13.1
262 86 L	77.5
263 86 W	13.2
264 87 L	76.7
265 87 W	15.8
266 88-89 Dist	40.9
267 88 L	68.4
268 88_W	13.7
269 89-90_Dist	34.1
270 89_L	76.8
271 89_W	15.7
272 8_L	67.4
273 8_W	14.1
274 9-10_Dist	35.4
275 90-91_Dist	35.0
276 90_L	77.3
277 90_W	15.9
278 91-92_Dist	26.7
279 91_L	77.1
280 91_W	15.5
281 92_L	76.9

282 92_W	16.2
283 93-94_Dist	55.8
284 93-95_Dist	78.2
285 93_L	67.1
286 93_W	13.7
287 94_L	66.1
288 94_W	13.9
289 95_L	67.1
290 95_W	13.7
291 9_L	77.4
292 9_W	15.6